

ORDINANCE #4-2022
PROCUREMENT POLICY ORDINANCE

AN ORDINANCE ESTABLISHING A PROCUREMENT POLICY

The Holland Town Board, Township of Holland, La Crosse County does ordain as follows:

SECTION 1 – INTRODUCTION

1.01 Title

This ordinance is entitled the Town of Holland Procurement Policy Ordinance.

1.02 Purpose

The Town of Holland (“Town”) hereby adopts this policy (“Policy”) governing selection of contractors for Town projects involving the construction, execution, repair, remodeling or improvement of any public work or building or for the furnishing of materials or supplies (“Public Contract”).

1.03 Adoption

Except as otherwise provided by this Policy, the Town shall abide by Wis. Stat. § 60.47 and any other applicable Wisconsin statutes prior to entering into a Public Contract.

1.04 Repeal and adoption of provisions

Upon adoption of this ordinance, any and all former ordinances or parts thereof regulating procurement for the Town of Holland that are in conflict with this Ordinance are hereby repealed.

SECTION 2 – PROCUREMENT STANDARDS MANDATED BY FEDERAL LAW

In addition to complying with the requirements of Section 1, the Town shall use the following standards for contracts for the construction, execution, repair, remodeling or improvement of a public work or building; the furnishing of supplies, materials, or equipment; or services that require adherence to federal procurement laws. If any federal provision conflicts with state law, the federal requirement shall apply for projects that require adherence to federal law. Where state law is more restrictive than federal law, state law shall apply.

2.01 The following requirements apply to projects where the total costs exceed the federal simplified acquisition threshold, as defined by 48 CFR § 2.101, which, as of 2022, is \$250,000:

- (A) The Town shall only select contractors through a full and open competition. All contracts shall be awarded to lowest responsible bidder.
- (B) The Town shall select a contractor based on sealed bids, unless either of the following apply:

- (1) The Town Board determines that it may seek proposals for a fixed price or cost-reimbursement contract, and it is not appropriate to use sealed bids. Contracts awarded using proposals must adhere to the following requirements:
 - a. The requests for proposals must be publicized and identify all evaluation factors along with their relative importance.
 - b. Proposals must be solicited from an adequate number of qualified offerors.
 - c. The Town must prepare a written method for conducting technical evaluations of the proposals received and making selections.
 - d. The contract must be awarded to the responsible offeror whose proposal is the most advantageous to the Town.
 - e. The Town may use competitive proposal procedures for architectural or engineering services where the qualifications are evaluated and the most qualified entity is selected, subject to negotiation of fair and reasonable compensation. Price is not required to be a selection factor for architectural or engineering services. The Town cannot use this method to purchase other types of services through architectural or engineering firms that are a potential source to perform the proposed project.
 - (2) The Town may use a noncompetitive procurement if one of the following apply:
 - a. The contract is for acquisition of property or services, and the aggregate dollar amount does not exceed the self-certified micro-purchase threshold as established below
 - b. The item is only available from a single source.
 - c. There is a public emergency where the Town cannot delay in awarding the contract.
 - d. The federal agency awarding the grant or funds expressly authorized a noncompetitive procurement.
 - e. After solicitation of a number of sources, competition is determined inadequate.
- (C) The project shall be publicly advertised and provide bidders sufficient time to respond. For advertising purposes, the Town shall, at a minimum, comply with the requirements of Wis. Stat. § 60.47.
- (D) The Town will develop a clear and accurate description of the technical requirements for the material, product, or service to be procured that does not unduly restrict competition. The specifications will identify all requirements that contractors must fulfill.
- (E) Contractors that assist in developing specifications for the project to be bid cannot submit bids.
- (F) Bids shall be opened publicly at the time and place specified by the bid invitation.

- (G) The Town shall only award contracts to responsible contractors possessing the ability to perform successfully under the terms and conditions of a proposed procurement. In determining if a contractor is responsible, the Town can consider factors such as:
 - (1) The integrity of the contractor.
 - (2) The contractor's past performance of contracts or projects.
 - (3) The financial and technical resources of the contractor.
 - (H) Any or all bids may be rejected if there is a sound documented reason.
 - (I) The Town shall maintain records, pursuant to its records retention policy, of its procurement history involving the use of federal funds. These records will include:
 - (1) The Town's rationale for the procurement method used.
 - (2) How the Town selected the contract and contractor.
 - (3) Records indicating the basis for a contract price.
 - (J) The Town shall avoid acquisition of unnecessary or duplicative items.
 - (K) The following bonding requirements shall apply to construction or facility improvement contracts:
 - (1) Each bidder must submit a bid guarantee equal to five percent of the total bid price.
 - (2) The selected contractor must submit a performance bond for 100 percent of the contract price
 - (3) The selected contractor must submit a payment bond for 100 percent of the contract price.
 - (L) The Town shall perform a cost or price analysis in connection with every procurement. The method and degree of analysis is dependent on the facts surrounding the particular procurement situation, but shall include making independent estimates before receiving bids or proposals.
 - (M) The Town's strong preference shall be to select contractors that do not use estimated costs in their bids. However, the Town may accept time and materials type contracts (defined as a contract whose cost to the Town is the total of the actual cost of materials and the direct labor hours charged at fixed hourly rates) only if it determines that no other contract is suitable and the contract includes a ceiling price that the contractor exceeds at its own risk.
- 2.02 The Town shall competitively bid projects in conformance with Section 1 of this Policy for projects involving the use of federal funds where the total project costs are greater than the town's self-certified micro-purchase threshold, but less than the federal simplified acquisition threshold.

- 2.03 In accordance with 2 CFR § 200.320(a)(1)(iv)(C), the Town self-certifies that its micro-purchase threshold shall be \$25,000. The self-certification is based on Wis. Stat. § 60.47, which only requires towns to competitively bid public works contracts in excess of \$25,000.
- 2.04 The following requirements apply to projects involving the use of federal funds where the total project costs do not exceed the Town's self-certified micro-purchase threshold, which, as of 2022, is \$25,000.
- (A) The Town shall follow Section 1 of this Policy.
 - (B) If no bid is required, the Town may enter into a contract if, based on research, experience, purchase history or other information, the price is reasonable.
 - (C) The Town shall review its self-certified micro-purchase threshold annually after the effective date of this Policy. If Wisconsin's bidding laws have not changed and the Town has not taken any formal action to revise its self-certified micro-purchase threshold, the Town will have been deemed to have self-certified the micro-purchase threshold used from the previous year.
- 2.05 The Town shall take the following steps to assure that minority businesses, women's business enterprises, and labor surplus area firms are used when possible:
- (A) Placing qualified small and minority businesses and women's business enterprises on any solicitation lists;
 - (B) Assuring that small and minority businesses, and women's business enterprises are solicited whenever they are potential sources;
 - (C) Dividing total requirements, when economically feasible, into smaller tasks or quantities to permit maximum participation by small and minority businesses, and women's business enterprises;
 - (D) Establishing delivery schedules, where the requirement permits, which encourage participation by small and minority businesses, and women's business enterprises;
 - (E) Using the services and assistance, as appropriate, of such organizations as the Small Business Administration and the Minority Business Development Agency of the Department of Commerce; and
 - (F) Requiring the prime contractor, if subcontracts are to be let, to take the affirmative steps listed in paragraphs (A) through (E) of this subsection.

- 2.06 When required by federal law, the Town should, to the greatest extent practicable provide a preference for the purchase, acquisition, or use of goods, products, or materials produced in the United States.
- 2.07 The Town shall comply with section 6002 of the Solid Waste Disposal Act, as amended by the Resource Conservation and Recovery Act. The requirements of Section 6002 include procuring only items designated in guidelines of the Environmental Protection Agency at 40 CFR part 247 that contain the highest percentage of recovered materials practicable, consistent with maintaining a satisfactory level of competition, where the purchase price of the item exceeds \$10,000 or the value of the quantity acquired during the preceding fiscal year exceeded \$10,000; and procuring solid waste management services in a manner that maximizes energy and resource recovery.
- 2.08 The Town shall negotiate profit as a separate element of the price for each contract in which there is no price competition and in all cases where cost analysis is performed. To establish a fair and reasonable profit, consideration must be given to the complexity of the work to be performed, the risk borne by the contractor, the contractor's investment, the amount of subcontracting, the quality of the contractor's record of past performance, and industry profit rates in the surrounding geographical area for similar work.
- 2.09 Every contract executed by the Town shall include all provisions required by 2 CFR § 200.327 and 2 CFR Part 200, Appendix II.

SECTION 3 – EFFECTIVE DATE

This ordinance shall take effect immediately upon posting. The town clerk shall properly post this ordinance as required under s. 60.80, Wis. stats.

Adopted by the Holland Town Board of the Township of Holland, La Crosse County, Wisconsin, this 10th day of August, 2022.

Approved by: Robert Stupi, Town Chair

Attest: Marilyn Pedretti, Town Clerk

Posted: 8/15/22